

Message Text

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ORIGIN IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 ISO-00 AGR-05

AID-05 EB-07 COME-00 TRSE-00 CIAE-00 INR-07 NSAE-00

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FM SECSTATE WASHDC

TO AMEMBASSY ROME IMMEDIATE

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AMEMBASSY SAIGON

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L STATE 059792

E.O. 11652: GDS

TAGS: FAO, UN, VN

SUBJECT: WFP/IGC 27TH SESSION: VIETNAM ISSUE

REF: ROME 3801; MOREY/BAKER TELECON MARCH 17

ROME FODAG FOR MOREY

1. BASIC POSTURE OUTLINED IN CONTINGENCY PAPER CONTINUES
TO OBTAIN.

2. BASED ON THIS YOU SHOULD ARGUE THAT NO REQUEST HAS
BEEN RECEIVED FROM DRV AND LATTER IS NEITHER MEMBER OF
NOR APPLICANT TO FAO OR UN. THUS ARGUMENT FOR EQUIVALENT
TREATMENT NOT VALID. IN MOBILIZING SUPPORT OF FRIENDLY
DELS FOR EFFORT TO RESIST PROPOSAL TO DISCUSS AID TONVN
OR PRG, YOU SHOULD USE ADDITIONAL ARGUMENT THAT AT MOMENT
WHEN PRG AND NVN MOUNTING SUSTAINED ARMED ATTACK ON SVN
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IN FLAGRANT VIOLATION OF PARIS AGREEMENT, DISCUSSION OF

UNSOLICITED FOOD SUPPLIES IS PARTICULARLY UNTIMELY AND INAPPROPRIATE.

3. WITH PARTICULAR REF TO PRG, YOU SHOULD RESIST AND ENCOURAGE OTHERS TO RESIST IDEA OF AID TO SUCH LIBERATION MOVEMENTS. IF AFRICAN LIBERATION MOVEMENT PRECEDENT CITED, YOU SHOULD NOTE THAT CHANNEL IN THAT CASE WAS OAU.

NO COMPARABLE CHANNEL TO PRG EXISTS AND PRG ITSELF IS NEITHER A STATE NOR A MEMBER OF UN OR FAO.

4. IT IS DIFFICULT TO COUNTER COMPLETELY ARGUMENT RELATING TO ACTIVITIES OF UNICEF AND UNHCR (PARA 2 REFTEL) SINCE WE WOULD WANT TO AVOID POSITION OF OPPOSING INTERNATIONAL RELIEF OFFERED ON STRICTLY HUMANITARIAN BASIS. HOWEVER, NEITHER UNICEF NOR UNHCR APPEARS SUBJECT TO REGULATORY RESTRICTION EXCLUDING AID TO COUNTRIES NOT MEMBERS OF UN OR OTHER APPROPRIATE UN AGENCY. WFP AID IS INDEED RESTRICTED TO MEMBERS OF FAO OR UN. WHO PROJECTS ARE ALSO RESTRICTED TO MEMBERS OF WHO OR UN, AND TO OUR KNOWLEDGE THERE ARE NONE UNDER WAY OR CONTEMPLATED INVOLVING NORTH VIETNAM OR PRG. REQUESTS FOR AID UNDER EXECUTIVE DIRECTOR'S DISCRETIONARY AUTHORITY WITHIN ONE MILLION DOLLARS WOULD ALSO APPEAR TO BE SUBJECT TO MEMBERSHIP RESTRICTION.

5. OUR ESTIMATE IS THAT FOLLOWING IGC MEMBERS, BASED ON PREVIOUS RECORD, IF APPROACHED WITH ARGUMENTS IN PARAS 2 AND 3, MIGHT BE EXPECTED TO RESIST INSCRIPTION ON AGENDA OF ITEM ON WFP AID TO NVN OR PRG OR BOTH: ARGENTINA, CANADA, CHILE, GERMANY, IRELAND, JAPAN, NETHERLANDS, SAUDI ARABIA, TURKEY, AND UK. WITH A FEW EXPECTED ABSTENTIONS THIS APPEARS SUFFICIENT TO DEFEAT ATTEMPT TO AMEND AGENDA DURING COURSE OF SESSION.

6. IF SWEDES OR SENEGALESE RAISE ISSUE OF AID TO NVN OR PRG DURING DISCUSSION UNDER ANY EXISTING AGENDA ITEM, YOU SHOULD ENTER AN OBJECTION ON THE GROUNDS THAT SUBJECT IS NOT ON AGENDA NOR RELEVANT TO ITEM BEING DISCUSSED. YOU SHOULD NOT, HOWEVER, PRESS CHAIR FOR RULING AND SHOULD
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IN FACT MAKE IT KNOWN IN APPROPRIATE MANNER THAT YOU ARE NOT SEEKING RULING. IF CHAIR ON ITS OWN DECLARES MATTER OUT OF ORDER OR NOT GERMANE AND IS CHALLENGED, YOU SHOULD THEN URGE SUPPORT OF RULING. IF CHAIR MAKES NO RULING AND PERMITS DISCUSSION TO PROCEED, YOU SHOULD USE PREPARED STATEMENT BASED ON CONTINGENCY PAPER AND ADDING ARGUMENTS IN PARA 2 TO 4 ABOVE AS APPROPRIATE. SINCE WHOLE PURPOSE OF SWEDISH/SENEGALIAN EFFORT MAY BE

TO BUILD FURTHER RECORD QUESTIONING AID TO SVN BASED ON
PARA 52 OF REPORT OF IGC-26 OR PROMOTING AID TO NVN, AS
CITED IN YOURTELECON, YOU SHOULD URGE FRIENDLY DELS TO
SUPPORT YOU IN MAKING CERTAIN THAT RECORD SHOWS BROAD
OPPOSITION TO IDEA OF AID TO NON-MEMBERS OR LIBERATION
MOVEMENTS.

7. BELIEVE FOREGOING PARAS PREPARED PRIOR RECEIPT ROME'S
3884 COVER NEW SITUATION DESCRIBED THEREIN. ROBINSON

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